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E.O. 11652: GDS
TAGS: CSCE, NATO
SUBJECT: SEPTEMBER 7 NATO EXPERTS MEETING ON CSCE

REF: (A) STATE 185898, (B) BELGRADE 5317, (C) NATO 8492,
(D) NATO 8126

SUMMARY: OVERALL TENOR OF SEPTEMBER 7 EXPERTS DISCUSSIONS
ON CSCE WAS ONE OF AGREEMENT ON BASIC ELEMENTS OF POLICY
TOWARDS BELGRADE MEETING, WITH, HOWEVER, CONSIDERABLE
UNCERTAINTY AS TO EXACT TACTICS TO BE FOLLOWED ON
SPECIFIC ISSUES. DANGER OF CONFRONTATION WITH THE SOVIETS
WAS ON MINDS OF MANY DELEGATIONS, ALTHOUGH MOST SEEMED
TO AGREE WITH STATEMENTS BY US AND DUTCH REPS THAT REVIEW
OF IMPLEMENTATION AT BELGRADE WOULD SET PRECEDENT FOR
FURTHER CSCE MEETINGS AND THAT NO POSSIBILITY FOR RAISING
ISSUES DURING MEETING SHOULD BE REJECTED BEFOREHAND.
MAIN TOPICS COVERED AT MEETING INCLUDED: A) THE "BALANCE"
BETWEEN GENERAL DISCUSSION AND SPECIFIC CASES TO BE
RAISED DURING THE REVIEW OF IMPLEMENTATION; B) ORGANI-
ZATION OF THE REVIEW OF IMPLEMENTATION; C) THE FINAL
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DOCUMENT; D) NEW PROPOSALS AND E) FOLLOW-UP. MAJORITY
OF DISCUSSION COVERED QUESTIONS OF "BALANCE" AND NEW
PROPOSALS. MOST ALLIES SEEMED CAUTIOUS ABOUT RAISING
SPECIFIC CASES IN REVIEW OF IMPLEMENTATION, ALTHOUGH ALL
AGREED THAT SPECIFICS WOULD HAVE TO BE INCLUDED. ON NEW
PROPOSALS, EC-9 PRESENTED PAPER WHICH ORGANIZED AND
CATEGORIZED PROPOSALS IN FASHION SIMILAR TO THAT

PROPOSED BY US (REF A). DISCUSSION RESULTED IN CONSIDER-
ABLE AGREEMENT ON PROPOSALS WHICH NATO COUNTRIES SHOULD
PUT FORWARD IN BELGRADE. THERE WAS, HOWEVER, STILL
UNCERTAINTY CONCERNING TACTICS FOR INTRODUCING NEW
PROPOSALS DURING BELGRADE MEETING. US REP URGED STRONGLY
THAT WORK ON BOTH SUBSTANCE AND STRATEGY OF NEW PROPOSALS
CONTINUE IN NATO IN WEEKS REMAINING BEFORE BELGRADE.
FURTHER POSITIVE ASPECT OF MEETING WAS STATEMENT BY FRENCH
REP ON WILLINGNESS OF FRENCH TO PARTICIPATE IN NATO CON-
SULTATIONS "AS NECESSARY" AND OFFER BY FRENCH TO PREPARE
PAPER FOR NATO ON STRUCTURE AND CONTENT OF THE FINAL
DOCUMENT. DURING FORMAL AND INFORMAL CONVERSATIONS,
SEVERAL DELEGATIONS REPORTED THAT THEIR GOVERNMENTS HAD NOT
TAKEN FINAL DECISIONS ON CSCE STRATEGY AND AMORPHOUS
NATURE OF BELGRADE MEETING LEFT THEM UNCERTAIN AS TO EXACT
COURSE TO CHOOSE. MOST RECOGNIZED NEED FOR FULL REVIEW
OF IMPLEMENTATION AT BELGRADE, BUT SEEMED TO BE LOOKING TO
US FOR ASSURANCES THAT CONDUCT OF THE REVIEW WOULD NOT LEAD
TO A DAMAGING CONFRONTATION WITH THE EAST. FEAR OF
CONFRONTATION SEEMED, HOWEVER, TO RESULT MORE FROM
UNCERTAINTY ABOUT OVERALL COURSE OF BELGRADE MEETING THAN
FROM APPREHENSION ABOUT US ROLE. END SUMMARY.

1. THE QUESTION OF "BALANCE": MEETING OPENED WITH DIS-
CUSSION OF STATEMENT FROM CSCE PAPER APPROVED AT LONDON
SUMMIT THAT THE WEST SHOULD SEEK A "CAREFUL BALANCE"
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DURING THE BELGRADE REVIEW OF IMPLEMENTATION. PRESENT-
ATION BY BELGIAN REP ON DANGERS OF RAISING NAMES OF
COUNTRIES AND INDIVIDUALS WHEN DISCUSSING IMPLEMENTATION
WAS SECONDED BY FRG, NORWEGIAN, BRITISH, CANADIAN, AND
ITALIAN REPS. IN EACH CASE, ALLIED REPS ARGUED THAT CASE
FOR BETTER IMPLEMENTATION COULD BE MADE WITH GENERAL
REFERENCES TO TYPES OF PROBLEMS RATHER THAN BY GIVING
SPECIFIC NAMES. THEY SAID THAT RAISING SPECIFICS WOULD
LEAD ONLY TO COUNTERATTACK FROM EAST WHICH WOULD NOT
ENCOURAGE A POSITIVE ATMOSPHERE. THERE WAS GENERAL
AGREEMENT AMONG THESE DELS THAT SPECIFICS SHOULD BE KEPT
IN RESERVE AND THAT THEY SHOULD BE USED IF THE SOVIETS
BEGAN ATTACKING WESTERN COUNTRIES INDIVIDUALLY, AND MOST
REPS AGREED THAT THEY WOULD BE FORCED TO RAISE SPECIFIC
CASES EVENTUALLY. GENERAL FEELING OF ALLIES SEEMED TO BE,
HOWEVER, THAT WESTERN COUNTRIES SHOULD REFRAIN FROM
RAISING SPECIFICS IF POSSIBLE.

2. US REP ARGUED THAT SINCE THERE WAS AGREEMENT THAT
REVIEW OF IMPLEMENTATION REMAINED ONE OF OUR MAJOR GOALS,
THE WEST SHOULD NOT REJECT ANY POSSIBLE MEANS OF CONDUCTING
THE REVIEW BEFORE HAND. HE POINTED OUT THAT IN THE US

VIEW, THE BELGRADE MEETING WAS NOT ONLY A FORUM FOR DISCUSSING EXPERIENCE DURING THE PAST TWO YEARS, BUT WOULD ALSO PLAY AN IMPORTANT ROLE IN SETTING A PRECEDENT FOR FUTURE REVIEW CONFERENCES. THUS, IT WAS IMPORTANT TO ESTABLISH AT BELGRADE THE RIGHT OF CSCE PARTICIPANTS TO INQUIRE AS TO THE SPECIFIC IMPLEMENTATION OF OTHER PARTICIPANTS. IF THIS WERE NOT DONE, THE EFFICACY OF THE CSCE PROCESS COULD BE ENDANGERED AND PUBLIC SUPPORT FOR CSCE AS A WHOLE MIGHT WEAKEN. THE US REP STRESSED THAT THE US VIEWED CSCE AS A USEFUL PROCESS WHICH SHOULD BE CONTINUED AND SUGGESTED THAT IT WOULD NOT BE IN

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WESTERN INTEREST TO PULL BACK FROM A SPECIFIC REVIEW OUT OF SHORT TERM CONSIDERATIONS WHICH MIGHT ENDANGER THE LONG-TERM VALIDITY OF CSCE.

3. DUTCH REP THOUGHT THAT WESTERN TACTICS SHOULD BE CONSIDERED CAREFULLY AND DID NOT WANT TO ARGUE THAT SPECIFIC CASES SHOULD BE RAISED RIGHT AWAY. HE THOUGHT NAMING NAMES WOULD NOT BE APPROPRIATE IN THE OPENING SPEECHES, FOR EXAMPLE, BUT DID BELIEVE SPECIFIC CASES SHOULD BE USED IN THE WORKING GROUP DISCUSSIONS. AS A GENERAL POINT, THE DUTCH REP STRESSED HIS BELIEF THAT FEAR OF POSSIBLE CONTROVERSY SHOULD NOT PREVENT THE WEST FROM SEEKING A FULL REVIEW OF THE FINAL ACT. THIS WAS A DEBATE THE WEST WAS SEEKING AND THE WEST SHOULD NOT BE AFRAID TO PURSUE IT.

4. REVIEW OF IMPLEMENTATION: DISCUSSION OF THE SPECIFICS OF THE REVIEW OF IMPLEMENTATION CENTERED ON PAPER CIRCULATED EARLIER BY USNATO WHICH CONTAINED ANALYSIS OF PREPARATORY MEETING DRAWN FROM US CSCE DELEGATION'S REPORTING (REF B). ALLIED REPS WELCOMED THE DETAILED
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DISCUSSION OF THE PREPARATORY MEETING CONTAINED IN THE PAPER AND EXPRESSED GENERAL AGREEMENT WITH THE CONCLUSION THAT THE FINAL DOCUMENT OF THE PREPARATORY MEETING PROVIDED THE BASIS FOR THE TYPE OF STRUCTURED REVIEW DESIRED BY THE WEST.

5. CONCERNING INTRODUCTION OF NEW PROPOSALS, THE FRG REP POINTED OUT THE PASSAGE IN THE CHAIRMAN'S NOTE TO THE FINAL DOCUMENT WHICH "RECOMMENDED" THAT NEW PROPOSALS SHOULD BE INTRODUCED NO LATER THAN THE FIFTH WEEK. HE POINTED OUT THAT IF THIS POINT WERE TAKEN LITERALLY, THE WEST WOULD NEED TO HAVE ALL OF ITS PROPOSALS READY FOR INTRODUCTION AT A TIME WHEN THE REVIEW OF IMPLEMENTATION WAS FAR FROM OVER. THE CONSENSUS OF ALLIED REPS WAS THAT THE WORD "RECOMMENDED" MADE CLEAR THAT PROPOSALS COULD BE INTRODUCED AFTER THE FIFTH WEEK IF DESIRED. HOWEVER, MOST REPS SEEMED TO AGREE THAT PROPOSALS INTRODUCED AFTER THE FIFTH WEEK MIGHT HAVE DIFFICULTY AND THAT ALLIES SHOULD HAVE A FAIRLY CLEAR IDEA OF WHAT THEY WANTED TO INTRODUCE BY THE FIFTH WEEK.

6. FINAL DOCUMENT: MOST DELEGATIONS REPORTED THAT THEIR AUTHORITIES REMAINED UNCERTAIN ABOUT THE BEST FORM AND CONTENT FOR THE FINAL DOCUMENT, BUT THERE WAS ALSO GENERAL AGREEMENT THAT FIRM DECISIONS COULD NOT BE TAKEN UNTIL ALLIES SAW HOW DISCUSSIONS IN BELGRADE WERE DEVELOPING. THE FRENCH REP SAID HER AUTHORITIES HAD BEEN INVESTIGATING THE POSSIBILITIES FOR THE DOCUMENT AND THAT PARIS WOULD PREPARE A PAPER AND AN ILLUSTRATIVE TEXT FOR CIRCULATION IN NATO. OTHER ALLIES WELCOMED THIS FRENCH CONTRIBUTION TO NATO CSCE CONSULTATIONS.
(COMMENT: COUPLED WITH FRENCH DECISION NOT TO BLOCK A CHAIRMAN'S REPORT ON THIS EXPERTS MEETING, WE BELIEVE
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THIS OFFER REPRESENTS SIGNIFICANT EVOLUTION OF FRENCH POSITION ON CSCE CONSULTATIONS IN NATO. END COMMENT.

7. THE FRG REP NOTED THAT A BASIC PROBLEM WAS THE GAP

BETWEEN PUBLIC EXPECTATIONS IN WESTERN COUNTRIES CONCERN-
ING THE CONTENT OF THE FINAL DOCUMENT AND WHAT WOULD
ACTUALLY BE NEGOTIABLE WITH THE EAST. HE THOUGHT WESTERN
COUNTRIES SHOULD BEGIN EARLY TO MAKE CLEAR THAT THE
FINAL DOCUMENT WOULD NOT BE OF THE SAME NATURE AS THE
FINAL ACT AND THAT DRAMATIC NEW DEPARTURES SHOULD NOT
BE EXPECTED. THE US REP AGREED THAT PUBLIC ATTENTION
WOULD FOCUS ON THE FINAL DOCUMENT. HE SAID THIS WAS ONE
REASON THE US BELIEVED THE WEST SHOULD STRESS THE
IMPORTANCE OF THE ENTIRE CSCE PROCESS WHEN DISCUSSING
THE MEANING OF THE BELGRADE MEETING. IN OUR VIEW, THE
RESULTS OF BELGRADE WOULD NOT BE LIMITED TO THE FINAL
DOCUMENT, BUT WOULD INCLUDE PROGRESS ACHIEVED SINCE THE
HELSINKI SUMMIT, THE STATEMENTS MADE DURING THE REVIEW
OF IMPLEMENTATION AND AGREEMENT ON A FURTHER BELGRADE-
STYLE MEETING. THIS AGAIN WAS ONE REASON WHY THE
PRECEDENT ESTABLISHED BY THE MANNER IN WHICH THE REVIEW
WAS CONDUCTED WOULD BE SO IMPORTANT.

8. NEW PROPOSALS: DISCUSSION OF NEW PROPOSALS WAS
INTRODUCED WITH DISTRIBUTION BY THE BELGIAN REP OF A
REVISED VERSION OF THE EC-9 PAPER TRANSMITTED REF D.
TEXT OF THE NEW PAPER WILL BE SENT BY SEPTTEL. THE
BELGIAN REP SAID THAT THE PAPER WAS NOT YET TOTALLY
AGREED BUT THAT BOTH THE SPECIFIC PROPOSALS AND THE IDEA
OF PLACING THEM INTO THREE CATEGORIES HAD BEEN ADOPTED
FROM NATO DISCUSSIONS. THE BELGIAN REP POINTED OUT THAT
THE THREE CATEGORIES -- A) PROPOSALS TO BE PRESENTED IN
ANY CASE; B) PROPOSALS WHICH MIGHT BE INTRODUCED AS

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INFORMAL IDEAS FOR POSSIBLE FOLLOW-UP ACTION AND C) PROPOSALS WHICH WOULD BE RESERVED FOR TACTICAL USE -- REPRESENTED A FEELING THAT THERE WOULD BE MANY USES FOR NEW PROPOSALS AT BELGRADE WHICH SHOULD BE CAREFULLY CONSIDERED. THE NINE PAPER WAS AN EFFORT TO ESTABLISH CATEGORIES FOR USE OF PROPOSALS.

9. BELGIAN REP SAID HE ALSO WISHED TO RAISE AN ADDITIONAL PROPOSAL WHICH WAS NOT REFLECTED IN THE EC PAPER, I.E., THE BELGIAN IDEA FOR A HUMAN RIGHTS WORKING GROUP. THE BELGIAN REP POINTED OUT THAT THE QUESTION OF HUMAN RIGHTS WOULD BE ONE OF THE MAIN ISSUES RAISED IN BELGRADE. THE WESTERN PUBLIC WILL BE EXPECTING SOME RESULTS IN THIS AREA AND WILL NOT BE SATISFIED WITH A MERE DISCUSSION OF THE ISSUES. IT WAS THUS IMPORTANT THAT THE WEST TAKE A CONCRETE INITIATIVE WHICH HAD A CHANCE OF BEING ACCEPTED. THE BELGIAN REP DISTRIBUTED A DETAILED PAPER ON THE IDEA OF A HUMAN RIGHTS WORKING GROUP WHICH HE SAID PROVIDED THE BASIS FOR WHAT THE BELGIANS BELIEVED WAS A WORKABLE IDEA. (TEXT IN SEPTTEL). SINCE CONCEPTS OF HUMAN RIGHTS HAD BEEN SET FORTH IN A NUMBER OF UN CONFIDENTIAL

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RESOLUTIONS AND COVENANTS, THE BELGIAN REP THOUGHT THE SOVIETS AND THEIR ALLIES WOULD BE WILLING TO JOIN A WORKING GROUP WHICH WAS BASED ON BASIC CONCEPTS OF HUMAN RIGHTS. THEY MIGHT EVEN CONSIDER SUCH A DISCUSSION TO BE IN THEIR INTEREST. THE WEST, FOR ITS PART, NEED HAVE NO FEAR OF ENTERING A DISCUSSION WITH THE SOVIETS ON DIFFERING CONCEPTS OF HUMAN RIGHTS AND THE FACT THAT SUCH A GROUP HAD BEEN ESTABLISHED WOULD BE SEEN AS A CONCRETE RESULT OF THE BELGRADE MEETING.

10. THE CANADIAN REP NOTED THAT HIS DELEGATION HAD ALSO CIRCULATED SEVERAL PAPERS ON HUMAN RIGHTS ISSUES, INCLUDING A PROPOSAL THAT CSCE PARTICIPANTS COMMIT THEMSELVES TO ACCEDE TO OR TO MORE FULLY IMPLEMENT VARIOUS UN HUMAN RIGHTS COVENANTS. THE CANADIAN REP RECALLED THAT REACTION TO THESE IDEAS AMONG NATO ALLIES HAD NOT BEEN POSITIVE. HE SAID CANADA HAD SUBMITTED THE IDEAS FOR AN AIRING IN NATO, BUT RESERVED THE RIGHT TO PUT THEM FORWARD IN BELGRADE IF APPROPRIATE.

11. THE FRG REP NOTED THAT A FURTHER ASPECT OF NEW PROPOSALS WAS THE QUESTION OF WHETHER THE WEST WAS WILLING TO "PAY" FOR ITS OWN PROPOSALS WITH CONCESSIONS TO THE SOVIETS ON NEW PROPOSALS OR IN OTHER AREAS. THE FRG BELIEVED THAT IF THE WEST WISHED TO ACHIEVE CONCRETE

RESULTS IN BELGRADE, IT WOULD ALSO HAVE TO PROVIDE THE SOVIETS WITH SOMETHING POSITIVE TO SHOW AT HOME. ONE WAY OF DOING THIS WOULD BE TO TAKE A POSITIVE ATTITUDE TO IDEAS RAISED BY THE OTHER SIDE. THE FRG REP AGREED THAT THE WEST DID NOT YET HAVE A CLEAR IDEA OF PROPOSALS WHICH MIGHT COME FROM THE SOVIETS AND THEIR ALLIES. SOME IDEAS HAD BEEN PUT FORWARD, HOWEVER, AND THE WEST SHOULD ATTEMPT TO RECEIVE THEM AS POSITIVELY AS POSSIBLE.

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12. AS A FURTHER POINT, THE FRG REP NOTED THAT THERE WAS A SPECIAL DIFFICULTY WITH PROPOSALS WHICH WERE TIED TO BASKET I. AS WAS WELL-KNOWN, BASKET I HARBORED A NUMBER OF CONTROVERSIAL SUBJECTS WHICH CREATED SPECIAL PROBLEMS FOR ONE SIDE OR THE OTHER. HUMAN RIGHTS WAS A PROBLEM FOR THE SOVIETS, BUT THERE WERE ALSO PROBLEMS IN THE PRINCIPLES FOR WESTERN PARTICIPANTS. IF THE WEST BEGAN MAKING CONCRETE PROPOSALS ON PRINCIPLES OF INTEREST TO ITSELF, THE SOVIETS MIGHT COUNTER WITH PROPOSALS WHICH CAUSED DIFFICULTY FOR THE WEST.

13. SEVERAL EC-9 DELEGATIONS REACTED CAUTIOUSLY TO THE GERMAN SUGGESTION THAT THE WEST SHOULD ALSO TAKE A POSITIVE APPROACH TO SOVIET IDEAS. THE UK, DANISH AND BELGIAN DELEGATIONS ARGUED THAT THIS WOULD BE "PAYING A PRICE" FOR STEPS WHICH THE SOVIETS SHOULD BE OBLIGED TO TAKE IN ANY CASE. THEY DOUBTED THAT THIS WOULD BE A GOOD STRATEGY.

14. THE US REP SAID HE WONDERED IF THERE WAS ANY DIFFERENCE BETWEEN THE FRG REP AND SOME OF HIS COLLEAGUES. THE QUESTION RAISED BY THE FRG REP WAS NOT ONE OF PAYING A PRICE, BUT RATHER OF THE STRATEGY TO BE FOLLOWED IN DEALING WITH NEW PROPOSALS. THE US WELCOMED THE EC-9 PAPER, NOT ONLY FOR THE WORK DONE ON NARROWING THE LIST OF NEW PROPOSALS, BUT ALSO FOR THE INDICATION OF A DIFFERENTIATED STRATEGY NEEDED FOR THE ENTIRE AREA OF NEW PROPOSALS. CONSIDERABLE DISCUSSION HAD ALSO TAKEN PLACE IN WASHINGTON ON THE STRATEGY OF DEALING WITH NEW PROPOSALS. ALTHOUGH OUR REVIEW HAD NOT BEEN CONCLUDED, WE AGREED WITH THE LINE TAKEN IN THE EC-9 PAPER THAT THERE WERE MANY TACTICAL USES FOR NEW PROPOSALS. FROM

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THIS POINT OF VIEW, WE THOUGHT THE BELGIAN IDEA FOR A HUMAN RIGHTS WORKING GROUP WAS AN INTERESTING ONE AND WE WOULD HAVE MORE TO SAY AFTER STUDYING THE PAPER PRESENTED BY THE BELGIAN REP. HOWEVER, IT WAS ALSO IMPORTANT TO NOTE THAT THE WAY IN WHICH WE REACTED TO SOVIET PROPOSALS WAS ALSO PART OF OUR OVERALL STRATEGY. THE US REP THOUGHT THAT THE DISCUSSION OF IDEAS PUT FORWARD BY THE FRG REP DEMONSTRATED THAT CONSIDERABLE FURTHER WORK NEEDED TO BE DONE ON BOTH THE SUBSTANCE AND STRATEGY OF NEW PROPOSALS. HE SAID THE US FELT STRONGLY THAT THIS WORK SHOULD GO FORWARD IN NATO AND URGED OTHER ALLIES TO CONTRIBUTE TO DISCUSSIONS IN COMING WEEKS.

15. DETAILED REVIEW OF THE EC-9 PAPER REVEALED FEW DIFFERENCES. VIRTUALLY ALL OF THE PROPOSALS WERE DRAWN FROM THE NATO LIST. THE EC CATEGORIZATION AGREED IN MOST POINTS WITH VIEWS SUBMITTED EARLIER BY THE US (REF A). ONE DIFFERENCE WAS DISAPPEARANCE OF A PROPOSAL PUT FORWARD BY THE US ON EXCHANGE OF LIVE TELEVISION PROGRAMS. AFTER SOME DISCUSSION, MOST ALLIES SEEMED TO BELIEVE THAT THE PROPOSAL WOULD NOT HAVE MUCH OF A CHANCE IN BELGRADE.
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THE US REP SAID HE BELIEVED HIS AUTHORITIES CONTINUED TO SUPPORT THE IDEA AND THAT, IF THERE WERE NO OBJECTIONS, THE US WOULD CONTINUE TO WORK ON THE PROPOSAL BY ITSELF.

16. THE PORTUGUESE REP SAID HIS GOVERNMENT ALSO HAD TWO FURTHER PROPOSALS UNDER STUDY. THEY DEALT WITH THE SUBJECTS OF MIGRANT LABOR AND HUMAN RIGHTS AND EMIGRATION.

WHEN THE IDEAS WERE READY, THEY WOULD BE PRESENTED IN NATO.

17. FOLLOW-UP: DISCUSSION OF FOLLOW-UP CONCENTRATED ON THE QUESTION OF WHETHER WORKING GROUPS SHOULD BE ESTABLISHED AFTER THE BELGRADE MEETING. MOST DELEGATIONS SAID THEIR AUTHORITIES HAD NO FIRM VIEWS ON THE SUBJECT, BUT THE MAJORITY EXPRESSED CAUTION ABOUT THE DESIRABILITY OF AGREEING TO A LARGE NUMBER OF WORKING BODIES. SEVERAL REPRESENTATIVES ARGUED THAT ESTABLISHING WORKING GROUPS WOULD BE THE FIRST STEP TOWARDS FORMAL INSTITUTIONALIZATION. THIS HAD BEEN A MAJOR SOVIET GOAL AT GENEVA WHICH THE WEST HAD SUCCESSFULLY RESISTED. THE ALLIES SHOULD BE CAREFUL NOT TO OPEN THE DOOR AGAIN THROUGH WORKING GROUPS. THE DUTCH REP THOUGHT ANOTHER PROBLEM MIGHT BE THAT WORKING GROUPS WOULD FOCUS TOO MUCH ATTENTION ON CSCE AFTER THE BELGRADE MEETING. IN HIS VIEW, WHAT THE EAST NEEDED WAS A PERIOD OF QUIET IN THE FIRST YEAR OR SO AFTER BELGRADE DURING WHICH THEY COULD DIGEST THE RESULTS OF THE MEETING. IF WORKING GROUPS WERE ESTABLISHED, THEY MIGHT SO FOCUS ATTENTION ON CSCE SUBJECTS, THAT THIS QUIET WOULD NOT BE AVAILABLE.

18. THE ITALIAN REP ARGUED THAT WHATEVER OUR VIEWS ON WORKING GROUPS, THERE WOULD BE PRESSURE AT BELGRADE TO ESTABLISH THEM. AT LEAST TWO WERE MANDATED BY THE FINAL ACT AND IT WAS WELL KNOWN THAT SEVERAL COUNTRIES WOULD

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PROPOSE OTHERS. IT WOULD BE IMPORTANT TO HAVE A GOOD IDEA OF HOW WE WISHED TO REACT TO SPECIFIC PROPOSALS AND WHETHER WE THOUGHT SOME GROUPS SHOULD BE PROPOSED BY THE WEST. THE ITALIAN REP AGREED WITH OTHERS, HOWEVER, THAT IT WAS TOO EARLY TO TAKE FINAL DECISIONS ON THIS QUESTION.

19. OTHER SUBJECTS: TWO OTHER SUBJECTS CAME UP AT THE END OF THE MEETING: A) THE QUESTION OF PARLIAMENTARY PARTICIPATION AND B) THE NAC MEETING WITH HEADS OF DELEGATIONS ON SEPTEMBER 28. CONCERNING PARLIAMENTARY PARTICIPATION, THE CANADIAN REP REPORTED THAT HIS GOVERNMENT WAS CONSIDERING NAMING SIX PARLIAMENTARY REPRESENTATIVES WHO WOULD BE SENT AS OBSERVERS TO THE CANADIAN DELEGATION. THEY WOULD NOT BE WORKING MEMBERS OF THE DELEGATION AND WOULD NOT SPEAK IN CONFERENCE SESSIONS. THEY WOULD COME AT DIFFERENT TIMES DURING THE BELGRADE MEETING. THE CANADIAN REP ASKED IF ANY OTHER ALLIES WOULD HAVE PARLIAMENTARY MEMBERS ON THEIR DELEGATIONS. THE US REP RECALLED THAT LEGISLATIVE AND EXECUTIVE MEMBERS OF THE CSCE COMMISSION WOULD GO TO BELGRADE AS FULL MEMBERS OF THE DELEGATION. MEMBERS OF THE COMMISSION STAFF WOULD ALSO BE ON THE WORKING

DELEGATION. NO OTHER COUNTRIES REPORTED PLANS FOR
PARLIAMENTARY REPRESENTATION.

20. NAC MEETING WITH HEADS OF DELEGATION: THE IS
CHAIRMAN REMINDED PARTICIPANTS OF THE NAC MEETING AND
SAID THE NAC ATTACHED CONSIDERABLE IMPORTANCE TO THIS
GATHERING. THE CHAIRMAN WONDERED HOW THE AGENDA SHOULD
BE STRUCTURED. AFTER SOME DISCUSSION IT WAS AGREED
THAT THE POLADS WOULD SUBMIT TO CAPITALS A LIST OF
SUGGESTED TOPICS, BUT THAT NO FORMAL AGENDA WOULD BE
DRAWN UP. BENNETT

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